WEST VIRGINIA LEGISLATURE

2019 REGULAR SESSION

Introduced

Senate Bill 333

BY SENATORS MAYNARD, BOSO, SYPOLT, AND TARR

[Introduced January 16, 2019; Referred

to the Committee on Transportation and Infrastructure; and

then to the Committee on Finance]

A BILL to amend and reenact §11-3-9 of the Code of West Virginia, 1931, as amended, relating
 to exempting from personal property taxation private passenger automobiles that are 25
 years old or older.

Be it enacted by the Legislature of West Virginia:

ARTICLE 3. ASSESSMENTS GENERALLY.

§11-3-9. Property exempt from taxation.

(a) All property, real and personal, described in this subsection, and to the extent limited
 by this section, is exempt from taxation:

- 3 (1) Property belonging to the United States, other than property permitted by the United
- 4 States to be taxed under state law;
- 5 (2) Property belonging exclusively to the state;
- 6 (3) Property belonging exclusively to any county, district, city, village, or town in this state
 7 and used for public purposes;
- 8 (4) Property located in this state belonging to any city, town, village, county, or any other

9 political subdivision of another state and used for public purposes;

- 10 (5) Property used exclusively for divine worship;
- 11 (6) Parsonages and the household goods and furniture pertaining thereto;

12 (7) Mortgages, bonds, and other evidence of indebtedness in the hands of bona fide 13 owners and holders hereafter issued and sold by churches and religious societies for the 14 purposes of securing money to be used in the erection of church buildings used exclusively for 15 divine worship or for the purpose of paying indebtedness thereon;

16 (8) Cemeteries;

(9) Property belonging to, or held in trust for, colleges, seminaries, academies, and free
schools, if used for educational, literary, or scientific purposes, including books, apparatus,
annuities, and furniture;

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(10) Property belonging to, or held in trust for, colleges or universities located in West

Virginia, or any public or private nonprofit foundation or corporation which receives contributions
 exclusively for such college or university, if the property or dividends, interest, rents, or royalties
 derived therefrom are used or devoted to educational purposes of such college or university;

24 (11) Public and family libraries;

25 (12) Property used for charitable purposes and not held or leased out for profit;

(13) Property used for the public purposes of distributing electricity, water, or natural gas
or providing sewer service by a duly chartered nonprofit corporation when such property is not
held, leased out, or used for profit;

(14) Property used for area economic development purposes by nonprofit corporations
when the property is not leased out for profit;

(15) All real estate not exceeding one acre in extent, and the buildings on the real estate, used exclusively by any college or university society as a literary hall, or as a dormitory or clubroom, if not used with a view to profit, including, but not limited to, property owned by a fraternity or sorority organization affiliated with a university or college or property owned by a nonprofit housing corporation or similar entity on behalf of a fraternity or sorority organization affiliated with a university or college, when the property is used as residential accommodations or as a dormitory for members of the organization;

38 (16) All property belonging to benevolent associations not conducted for private profit;

(17) Property belonging to any public institution for the education of the deaf, intellectually
disabled, or blind or any hospital not held or leased out for profit;

41 (18) Houses of refuge and mental health facility or orphanage;

42 (19) Homes for children or for the aged, friendless, or infirm not conducted for private43 profit;

44 (20) Fire engines and implements for extinguishing fires, and property used exclusively
45 for the safekeeping thereof, and for the meeting of fire companies;

46 (21) All property on hand to be used in the subsistence of livestock on hand at the

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47 commencement of the assessment year;

48 (22) Household goods to the value of \$200, whether or not held or used for profit;

49 (23) Bank deposits and money;

(24) Household goods, which for purposes of this section means only personal property
and household goods commonly found within the house and items used to care for the house and
its surrounding property, when not held or used for profit;

(25) Personal effects, which for purposes of this section means only articles and items of
 personal property commonly worn on or about the human body or carried by a person and
 normally thought to be associated with the person when not held or used for profit;

56 (26) Dead victuals laid away for family use;

57 (27) All property belonging to the state, any county, district, city, village, town, or other 58 political subdivision or any state college or university which is subject to a lease purchase 59 agreement and which provides that, during the term of the lease purchase agreement, title to the 60 leased property rests in the lessee so long as lessee is not in default or shall not have terminated 61 the lease as to the property;

62 (28) Personal property, including vehicles that qualify for a farm use exemption certificate 63 pursuant to §17A-3-2 of this code and livestock, employed exclusively in agriculture, as defined 64 in article X, section one of the West Virginia Constitution: *Provided*, That this exemption only 65 applies in the case of such the personal property used on a farm or farming operation that annually 66 produces for sale agricultural products, as defined in rules of the Tax Commissioner;

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(29) Private passenger automobiles that are 25 years old or older;

(29) (30) Real property owned by a nonprofit organization whose primary purpose is youth
development by means of adventure, educational, or recreational activities for young people,
which real property contains a facility built with the expenditure of not less than \$100 million that
is capable of supporting additional activities within the region or the state and which is leased or
used to generate revenue for the nonprofit organization whether or not the property is used by

the nonprofit organization for its nonprofit purpose, subject to the requirements, limitations and
conditions set forth in §11-3-9(h) of this code; and

75 (30) (31) Any other property or security exempted by any other provision of law.

(b) Notwithstanding the provisions of §11-3-9(a) of this code, no property is exempt from
taxation which has been purchased or procured for the purpose of evading taxation whether
temporarily holding the same property over the first day of the assessment year or otherwise.

(c) Real property which is exempt from taxation by §11-3-9(a) of this code shall be entered
upon the assessor's books, together with the true and actual value thereof, but no taxes may be
levied upon the property or extended upon the assessor's books.

(d) Notwithstanding any other provisions of this section, this section does not exempt from
taxation any property owned by, or held in trust for, educational, literary, scientific, religious, or
other charitable corporations or organizations, including any public or private nonprofit foundation
or corporation existing for the support of any college or university located in West Virginia, unless
such property, or the dividends, interest, rents, or royalties derived therefrom, is used primarily
and immediately for the purposes of the corporations or organizations.

(e) The Tax Commissioner shall, by issuance of rules, provide each assessor with
guidelines to ensure uniform assessment practices statewide to effect the intent of this section.

90 (f) Inasmuch as there is litigation pending regarding application of this section to property
91 held by fraternities and sororities, amendments to this section enacted in the year 1998 shall apply
92 to all cases and controversies pending on the date of such enactment.

(g) The amendment to subdivision (27), subsection (a) of this section, passed during the
2005 regular session of the Legislature, shall apply to all applicable lease purchase agreements
in existence upon the effective date of the amendment.

96 (h) Nonprofit youth organization exemption — limitations, conditions, collection, and
97 administration of one and one quarter percent fee, limitations, and distribution of monies.

98 (1) The exemption from ad valorem taxation provided pursuant to the provisions of

99 subdivision (29), subsection (a) of this section does not apply to a property owned by a nonprofit 100 organization otherwise qualifying for the exemption but which property or facilities are used for-101 profit or outside the primary purpose of the owner which result in unrelated business taxable 102 income as defined by Section 512 of the Internal Revenue Code of 1986, as amended, unless 103 the income is generated by an activity upon which the one and one quarter percent fee authorized 104 by subdivision (2) of this section is applied as provided in subdivision (3) of this subsection.

105 (2) The owner of real property exempt from ad valorem taxation under subdivision (29), 106 subsection (a) of this section shall pay an amount equal to one and one quarter percent of the 107 gross revenues the owner receives in accordance with this subsection. For purposes of this 108 subsection, "gross revenues" means the gross amount received by the owner as payment for use 109 of the property or the facilities thereon.

(3) Gross revenues derived from the following facilities, uses, activities, and operations
are subject to a fee of one and one quarter percent of such gross revenues:

(A) Gross revenues derived from the use of lodging and campground facilities by persons
participating in meetings and multiday spectator sports or multiday recreational, celebratory, or
ceremonial events held on-site where on-site lodging or camping is offered as part of the program.
For purposes of this section the term "meeting" means, and is limited to, a gathering, assembly,
or conference of two or more persons who have deliberately convened at a single specific location
at a single specified time and date for a common specific purpose.

(B) Gross revenues derived from any retail store located at the facility that is open only to
those persons who are attending meetings, spectator sports, recreational, celebratory, or
ceremonial events held on-site at the facility.

(C) Gross revenues derived from operations of gift shops at a welcome or information
 center located adjacent to a public highway operated by the nonprofit organization which is open
 to the general public.

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(D) Gross revenues derived from the leasing of zip-lines, canopy tours, wheeled sports,

and climbing facilities used by the general public on a for-profit basis: (i) Under a written agreement with a licensed commercial outfitter operating a business utilizing zip-lines, canopy tours, wheeled sports, or climbing areas of a similar nature in the same or an adjacent county where the facilities are located; and (ii) when the property or facilities are used as part of a training or advanced experience offered by the licensed commercial outfitter.

(E) Gross revenues derived from the use or operation of zip-lines, canopy tours, wheeled
sports facilities or activities, climbing facilities or activities and the use or operation of other
sporting facilities on the exempt property that are leased on a for-profit basis for spectator events,
such as concerts, spectator sporting events or exhibitions or similar mass gathering events.

(F) Gross revenues derived from leases or agreements for use of the property for meetings
 and multiday spectator sports or events or multiday recreational, celebratory, or ceremonial
 events held on site.

137 (4) Notwithstanding any other provision of this section to the contrary, programs or 138 activities occurring on the property or its facilities held in conjunction with a government 139 organization or sponsored by other nonprofit organizations serving youth, veterans, military 140 services, public service agencies including, fire, police, emergency and search and rescue 141 services, government agencies, schools and universities, health care providers and similar 142 organizations or groups which are designed to provide opportunities for learning or training in the 143 areas of leadership, character education, science, technology, engineering, arts and mathematics 144 (STEAM) programs, physical challenges, sustainability, conservation and outdoor learning shall 145 be considered a charitable or nonprofit use for the purposes of this section and not subject to the 146 one and one quarter percent fee.

(5) Notwithstanding any other provision of this section to the contrary, activities open to the public through individual visitor passes allowing tours and access to the property and its facilities for the purpose of viewing or participating in demonstrations, programs and facilities providing information and experiences consistent with the owner's nonprofit purposes where zip-

151 lines, canopy tours, wheeled sports, or climbing facilities are merely components of the 152 demonstrations, programs and facilities used shall be considered a charitable or nonprofit use for 153 the purposes of this section and not subject to the 1.25 percent fee: *Provided*, That such individual 154 visitor passes may not include the rental or use of on-site overnight lodging or camping facilities.

155 (6) Administration. —

(A) The sheriff of the county wherein the majority of the acreage of the property is located
as specified in the deed to such property, shall collect, on a monthly basis, all moneys derived
from the fee of 1.25 percent of the gross revenues imposed under this subsection.

(B) The sheriff of the county wherein the majority of the acreage of the property is located
as specified in the deed to such property, shall prescribe such forms and schedules as may be
necessary for the efficient, accurate, and expeditious payment and reporting of the 1.25 percent
fee specified in this subsection on gross revenues.

(C) The sheriff of the county wherein the majority of the acreage of the property is located
as specified in the deed to such property shall administer the fee imposed under this subsection,
including refunds and adjustments.

(D) Payment, administration, and compliance of fee payers and administrators shall besubject to audit by the Office of Chief Inspector.

(E) All moneys so collected, net of refunds and adjustments, shall be paid into a special account in the State Treasury, which is hereby created, and the amount thereof shall be distributed and paid annually, by the State Treasurer, on October 1 of each year, into the funds and to the distributees specified in subdivision (7) of this subsection in the amounts specified therein.

173 (7) Distribution. —

(A) Twenty-five percent of moneys so collected, net of refunds and adjustments, shall be
paid annually to the Tourism Promotion Fund established pursuant to §5B-2-12 of this code.

176 (B) Twenty-five percent of moneys so collected, net of refunds and adjustments, shall be

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paid annually to the sheriff of the county where the property is located which, but for the exemption provided in subdivision (29), subsection (a) of this section, would be entitled to receive ad valorem taxes on the property. The sheriff shall treat all such payments in the same manner as payments in lieu of taxes, and such payments are subject to the adjustment mandated under §18-9A-12 of this code. For properties located in more than one county, the amount paid to the sheriff of the county shall be in proportion to the total number of acres located in each county at the close of the fiscal year, as specified in the deed to such property.

184 (C) Fifty percent of monies so collected, net of refunds and adjustments, shall be divided 185 equally and paid annually into separate accounts established and maintained by the sheriffs of 186 the county or counties wherein the property is located and the sheriffs of any other county that is 187 within the jurisdiction of the same economic development authority as the county or counties 188 wherein the property is located to be used solely for the establishment and delivery of a science, 189 technology, engineering, art and math (STEAM) program in conjunction with the owner of the 190 exempt property. The funds shall be divided equally for use in each county and the programs 191 must be approved by the respective county superintendents of schools. Expenditures from the 192 accounts shall be authorized by the county superintendent of schools.

(8) If lodging is furnished as part of a retreat, meeting, or multiday spectator sport or event
being held on-site wherein on-site lodging or camping is offered as part of the program, any
applicable hotel occupancy tax and state and local consumers sales and service tax and use tax
shall be paid based upon the actual location of such lodging.

(9) If merchants are allowed to do business on the property, the owner or lessee of the
property shall offer space to local merchants on terms at least as favorable as are offered to other
merchants.

(10) For the purposes of this subsection, owner includes the owner holding record title to
the property and its affiliates to the extent they are commonly owned, controlled or have the power
to appoint the governing body of the affiliate.

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(11) The Tourism Commission shall include in its annual report submitted to the Governor
 and the Legislature a summary of funds paid into the Tourism Promotion Fund and
 recommendations pertaining to the administration of this section.

206 (12) This subsection may not be construed to prohibit the owner of property otherwise 207 subject to this section from having portions of the property severed from the remainder of the 208 property, assessed and taxed as if nonexempt and thereafter conducting business on such 209 property the same as any other nonexempt property: Provided, That the area of property to be 210 severed shall be approved by the county commission wherein the property lies so as to include 211 in the severance all property substantially supporting the for profit or business activity giving rise 212 to the specific purpose of the severance and excluding all property entitled to the continued 213 benefits of this act.

214 (i) To assure the implementation of subsection (h) of this section does not harm local and 215 regionally located businesses by use of the tax exempt facility in a manner that cause unfair 216 competition and unreasonable loss of revenue to those businesses, studies shall be periodically 217 conducted to assure that further legislation is in order regarding the uses of the tax exempt facility. 218 The county commission of any county where such a property is located shall report to the Joint 219 Committee on Government and Finance by January 1 every five years after the effective date of 220 this section. The report shall include information on any unfair business competition resulting from 221 the establishment of the nonprofit status, and include a report of the costs and benefits to its 222 county of the tax exemption and associated fee, including an audit of that county's use of the net 223 revenues. The West Virginia University Bureau of Business and Economic Research in 224 coordination of the Center for Business and Economic Research at Marshall University, by 225 January 1, 2020, shall undertake a study and report to the committee, the economic impact of 226 this tax exemption and fee to the county and that region of the state, and make any 227 recommendations regarding the benefits and disadvantages for continuing the provision of this 228 tax exemption and fee, included, but not limited to, the impacts to other small and large

- businesses in the county, the costs to the county has incurred as a result of use of the facility,
- and any other relevant data that the universities may deem determine relevant.

NOTE: The purpose of this bill is to exempt from personal property taxation private passenger automobiles that are 25 years old or older.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.